

Monitoring Report
Implementation of Police Reforms:
Punjab and Lahore

The Police Order 2002 was promulgated by the President of Pakistan on March 20, 2002. Its primary objective was to reform the police in such a way that it could “function according to the Constitution, law, and democratic aspirations of the people of Pakistan”. It aims to create a police service, which is “professional, service-oriented and accountable to the people”. Furthermore, it envisages a police service, which is also efficient in prevention and detection of crime as well as maintenance of public order.

In order to achieve the objectives set out in the Preamble of the Police Order 2002, a number of institutions for public oversight and establishing checks and balances were envisaged. These included, among others, public safety commissions at the district, provincial and federal levels. Furthermore, the Order provided mechanisms to protect security of tenure of police officers as well as operational autonomy of police service against political interference. It also listed a large number of reforms in terms of the structure of the police service (e.g. separation of watch & ward from investigation) and put number obligations on police leadership.

Over 3 years have passed since the Police Order was promulgated. But unfortunately, it has been implemented only selectively. Most of the provisions, which could have benefited citizens at large, are yet to be implemented. Instead of sincerely implementing the Police Order 2002 with public interest in mind, it seems that the provincial governments and police departments look at the Order only in a parochial manner i.e. how much power it gives them or takes away from them. Efforts are being made to weaken the mechanisms of public oversight and erode the checks and balances envisaged in the Police Order 2002. Strategy seems to be two-pronged: do not implement the parts which do not suit you, and make simultaneous efforts to get the Police Order 2002 amended. No wonder that we have so far a very poor performance in terms of the implementation of the Police Order (see the Table below), while amendments have already been introduced in the Police Order 2002 – these are currently being debated in the Parliament.

The Table below briefly explains the progress made in implementing the Police Order 2002 in Punjab i.e. at the provincial level as well as in Lahore City District.

Sr. No.	Steps to be Taken	Progress/ Level of Implementation
1.	Provincial Government: Punjab	
1.1	<u>Provincial Public Safety and Police Complaint Commission</u> : It will consist of 12 members and the Provincial Home Minister as ex officio Chairperson. Members will include 6 MPAs (4 from treasury and 2 from opposition) to be nominated by the	None. Provincial Public Safety Commission or Provincial Public Safety and Police Complaint Commission is yet to be constituted.

	Speaker provincial assembly, and 6 independent members to be appointed by the Government on the recommendation of the Selection Panel. (Article 73 and 74 of Police Order 2002).	
1.2	<u>Selection Panel for Independent Members:</u> It will consist of Provincial Ombudsman as Chairperson, and Chairman of the Provincial Public Service Commission and a nominee of the Chief Minister as members. (Article 77 of the Police Order 2002).	None. It is yet to be constituted.
1.3	<u>Provincial Annual Policing Plan:</u> It is a responsibility of Provincial Police Officer (PPO) to prepare such a plan for review by the Provincial Public Safety and Police Complaints Commission. (Article 10(4) of Police Order 2002).	None. No policing plan has yet been prepared/ circulated.
1.4	<u>Security of Tenure for PPOs:</u> Term of office is fixed as 3 years from the date of PPO's appointment. (Article 12 of Police Order 2002)	It remains to be seen whether the Provincial Government would respect it. Tenures of last s PPOs are as follows: <ol style="list-style-type: none"> 1. Malik Asif Hayat (12-06-2000 to 12-12-2002) i.e. For about 2 years & 6 months; 2. Mr. Masood Shah (12-12-2002 to 31-03-2004) i.e. For about 1 year & 3 months; 3. Mr. Saadat Ullah (01-04-2004 to 09-06-2005) i.e. For about 1 year & 2 months; 4. Maj. ® Zia-ul-Hassan Khan (09-06-2005 – todate).
1.5	<u>Selection Board:</u> Police Order 2002 provides for a selection board for the appointments of City Police Officer (CPO) and District Police Officers (DPOs). (Article 15 of the Police Order 2002)	None. It is yet to be constituted.

1.6	<p><u>Appointment of Head of Investigation:</u> An Additional Inspector General of Police is to be appointed as the head of investigation in a general police area other than the City District. (Article 18 (1) of the Police Order 2002).</p>	<p>Yes.</p> <p>An Additional Inspector General has been appointed as Head of Investigation.</p>
1.7	<p><u>Appointment of Directors of Inspection:</u> The Provincial Government may appoint one or more police officers not below the rank of DIG as Director(s) for the Province. The Inspectorate will, among others, inspect, evaluate and report to the Government on the efficiency and effectiveness of every district, especially on the aspect of investigation, administration, operations and prosecution relevant to police. (Article 112 and 113 of Police Order 2002)</p>	<p>None.</p>
1.8	<p><u>Code of Conduct:</u> PPO is required to issue Code of Conduct to regulate police practices. (Article 116 of the Police Order 2002)</p>	<p>None.</p> <p>Its formulation and implementation could greatly help in addressing citizens' concerns related to police behaviour and attitudes. It, however, does not seem to be a priority area for Punjab Police or Punjab Government.</p>
1.9	<p><u>Public Safety Fund:</u> The Government may, by a notification in the official Gazette, constitute Public Safety Fund at the Provincial level. It shall be operated by the Provincial Public Safety and Police Complaints Commission. It will be used to improve facilities for public and service delivery at police stations, improve traffic police, and reward police officers for good performance. (Article 188 of the Police Order 2002).</p>	<p>None.</p>

1.10	<u>Police Appeals Tribunal:</u> There will be one or more Police Appeals Tribunal in each province. It will consist of a Chairman (a serving or a retired judge), a serving or a retired police officer appointed by the provincial government, and a serving civil servant nominated by the provincial government.	None. One Additional Inspector General continues to work as an appellate authority. It is expected that establishment of Tribunal would reduce the impact of political pressures and element/degree of one person's discretion.
2	City District: Lahore	
2.1	<u>District Public Safety and Police Complaint Commission:</u> Provincial government shall setup such commissions in each district consisting of 9 members, one of whom shall be the Chairperson. Members will include 3 MPAs/ MNAs from the district to be appointed by the Government, 3 independent members to be appointed by Government from a list of names recommended by Selection Panel, and 3 members to be elected by Zila Council. (Article 37 of Police Order 2002).	None. District Public Safety Commission or District Public Safety and Police Complaint Commission is still to be constituted.
2.2	<u>Selection Panel for Independent Members:</u> It will consist of District and Sessions Judge as Chairperson, and one nominee each of the Provincial Government and Provincial Public Safety and Police Complaints Commission. (Article 41 of the Police Order 2002).	None
2.3	<u>Security of Tenure for City Police Officer (CPO):</u> Term of office is fixed as 3 years from the date of their appointment. (Article 15(6) of Police Order 2002)	None. Tenure of the past 2 CPOs is as follows: i) Mr. Javed Noor: About 11 months; ii) Mr. Khawja Khalid Farooq: About 13 months. Current CPO, Mr. Tariq Saleem Dogar,

		has already served on this position for about 16 months.
2.4	<u>Appointment of Head of Investigation:</u> An officer not below the rank of SSP is to be appointed as the head of investigation in a City District. (Article 18 (2) of the Police Order 2002).	Yes. An SSP has been appointed as Head of Investigation.
2.5	<u>Criminal Justice Coordination Committee:</u> It is to be established in each District. It will consist of District and Sessions Judge as Chairperson, Head of the District Police, District Public Prosecutor, District Probation Officer, and Head of Investigation as Secretary of the Committee. (Article 109 of Police Order 2002).	Yes. It regularly meets under the Chairmanship of District & Sessions Judge.
2.6	<u>Code of Conduct:</u> Capital City Police Officer or City Police Officer, as the case may be, is required to issue Code of Conduct to regulate police practices. (Article 116 of the Police Order 2002)	None. Its formulation and implementation could greatly help in addressing citizens' concerns related to police behaviour and attitudes. It, however, does not seem to be a priority area for Lahore City Police or Punjab Government.
2.7	<u>Public Safety Fund:</u> The Government may, by a notification in the official Gazette, constitute Public Safety Fund at the District level. It shall be operated by the District Public Safety and Police Complaints Commission. It will be used to improve facilities for public and service delivery at police stations, improve traffic police, and reward police officers for good performance. (Article 188 of the Police Order 2002)	None.
2.8	<u>Annual Policing Plan:</u>	None

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